

Message Text

SECRET

PAGE 01 USNATO 03008 01 OF 02 221414Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
NSAE-00 PA-01 SS-15 SP-02 TRSE-00 DODE-00 NSCE-00
SSO-00 USIE-00 INRE-00 AGRE-00 COME-00 EB-08 CU-04
/073 W

-----084081 221441Z /50

O 221357Z MAR 78
FM USMISSION USNATO
TO SECSTATE WASHDC IMMEDIATE 0169
INFO AMEMBASSY MADRID
AMEMBASSY MOSCOW
ALL NATO CAPITALS

S E C R E T SECTION 01 OF 02 USNATO 03008

E.O.11652: GDS
TAGS: NATO, PORG
SUBJECT: ALLIANCE EAST-WEST STUDY: COMMENTS ON DRAFT
PART III

REFS: (A) STATE 72966, (B) USNATO 2832

-

1. OVERALL, WE FIND THE DRAFT PART III (REF A) EXCELLENT
AND IN VIEW OF THE TIME CONSTRAINTS HAVE ONLY THE FOLLOWING
SPECIFIC COMMENTS ON IT:

-

(A) LENGTH: WE BELIEVE THE DRAFT AS IT STANDS IS TOO LONG.
MUCH OF IT IS A RESTATEMENT (ALBEIT A SUPERIOR ONE) OF
GROUND ALREADY COVERED IN PARTS I AND II. WE BELIEVE IN
DEFERENCE TO WORK DONE BY ALLIES THESE PARAGRAPHS SHOULD
BE DELETED FROM CURRENT DRAFT AND USED IN OTHER WAYS, AS A
GUIDELINE FOR FURTHER IMPROVEMENT OF PART II AND AS
MATERIAL TO PREPARE EXECUTIVE SUMMARY OF STUDY OR PAPER
FOR PUBLIC PRESENTATION, AS EVENTS REQUIRE. WE WOULD
ACCORDINGLY RECOMMEND RETAINING, WITH ALTERATIONS TO RE-
FLECT DELETIONS, ONLY PARAGRAPHS 1, 2, 4, 7, 8, 11, 14,

SECRET

SECRET

PAGE 02 USNATO 03008 01 OF 02 221414Z

18, 23, 25-7 WHICH INCLUDE THE INTRODUCTION, THE IMPLICA-
TIONS AND POSSIBLE INITIATIVES FOR EACH SECTION AND THE
CONCLUSION.

-

(B) CONCLUSION: WE HAVE PROBLEMS WITH THAT PORTION OF
PENULTIMATE SENTENCE OF DRAFT DEALING WITH AN ATLANTIC
ASSEMBLY. SINCE THERE ALREADY EXIST VARIOUS FORUMS FOR

LEGISLATORS FROM NATO STATES TO MEET AND DISCUSS PERTINENT ISSUES, THIS IDEA, WITHOUT ELABORATION, AND IN SUCH A PROMINENT PLACE IN THE CONCLUSION SEEMS SOMEWHAT EXPOSED AND INCOMPLETE. WE WOULD ACCORDINGLY SUGGEST THAT THE IDEA BE REMOVED FROM CONCLUSION AND, IF RETAINED ELSEWHERE IN DRAFT, BE EXPANDED AS A SEPARATE SECTION ON PUBLIC OPINION.

-

(C) WE BELIEVE THE EMPHASIS ON HIGH-LEVEL CONSULTATIONS WILL STRIKE A RESPONSIVE CHORD WITH MOST ALLIES AND URGE STRONGLY THAT THIS THEME BE RETAINED AS PAPER IS REWORKED.

-

(D) IN OUR VIEW, THE SECTION ON EAST-WEST ECONOMICS IS A GOOD COMPROMISE BETWEEN OUR DESIRES IN THE EAST-WEST ECONOMIC AREA AND WHAT WE CAN REASONABLY EXPECT TO OBTAIN IN THE FACE OF FRENCH RESISTANCE. WE SUGGEST THAT THE REFERENCE IN PARA II TO A "COLLECTIVE APPROACH TO THE EXPANSION OF CREDIT FACILITIES...IN WAYS THAT WOULD SUPPLEMENT EXISTING INSTITUTIONS" SHOULD IF POSSIBLE BE AMPLIFIED TO RESPOND TO INEVITABLE QUERIES FROM THE ALLIES.

-

(E) A REFERENCE TO THE TRANSATLANTIC DIALOGUE MAY BE USEFUL IN VIEW OF CANADIAN EMPHASIS (REF B) ON INTERLOCKING CHARACTER OF THE THREE INITIATIVES PRESIDENT CARTER PUT FORWARD AT THE MAY 1977 LONDON SUMMIT. SUCH A REFERENCE COULD BE MADE THE FINAL SENTENCE OF PARAGRAPH 8 AND MIGHT READ "IN THIS CONNECTION, AS THE TRANSATLANTIC DIALOGUE
SECRET

SECRET

PAGE 03 USNATO 03008 01 OF 02 221414Z

DEVELOPS, THIS SHOULD CONTRIBUTE TO THE MILITARY AND SOCIAL WELL BEING OF THE ALLIANCE."

-

(F) IN PARA 14, WE SUGGEST REINFORCING THE CONCEPT OF EAST-WEST INTERACTION IN THE FOURTH SENTENCE BY INSERTING AFTER THE WORD "INTERACTION" THE PHRASE "INCLUDING EXCHANGES OF LEADERS IN POLITICAL, ECONOMIC, CULTURAL AND MILITARY FIELDS".

-

2. IN GENERAL, AS INDICATED ABOVE, WE BELIEVE THE DRAFT IS EXCELLENT. PROBLEM OF COURSE WILL BE THE FRENCH. WE REALIZE THAT DRAFT HAS BEEN WRITTEN WITH AN AIM TO INCORPORATING WHAT WE WANT TO SEE COME OUT OF PART III SUBSTANTIVELY AND HAS NOT BEEN TAILORED TO FRENCH VIEWS. HOWEVER, WE BELIEVE WE SHOULD NOW TAKE TACTICAL CONSIDERATION VIS-A-VIS THE FRENCH INTO CONSIDERATION BEFORE CIRCULATING TEXT TO ALLIES. WE BELIEVE THIS CAN BE DONE IN PART BY COSMETIC CHANGES OF LANGUAGE WHICH WOULD RETAIN THE SUBSTANCE. EXAMPLES OF WHAT WE HAVE IN MIND ARE:

-

(A) PARA 2 REFERS IN ITS LAST SENTENCE TO "WESTERN

INITIATIVES". THIS WILL BE AN UNNECESSARY RED FLAG TO THE FRENCH AND COULD BE REPLACED BY SOME OTHER FORMULATION SUCH AS "WESTERN APPROACHES".

-

(B) IN PARA 8, WE SHOULD CONSIDER INSERTING THE QUALIFIER "NATIONS PARTICIPATING IN THE NATO INTEGRATED MILITARY STRUCTURE" BEFORE THE SECOND AND THIRD SENTENCES DEALING WITH NATO STRATEGY AND THE DEFENSE INITIATIVES CURRENTLY UNDER WAY.

-

(C) BY AND LARGE, WE SHOULD ATTEMPT TO MOVE AWAY FROM THE

SECRET

NNN

SECRET

PAGE 01 USNATO 03008 02 OF 02 221415Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
NSAE-00 PA-01 SS-15 SP-02 TRSE-00 DODE-00 NSCE-00
SSO-00 USIE-00 INRE-00 AGRE-00 COME-00 EB-08 CU-04
/073 W

-----084122 221439Z /50

O 221357Z MAR 78

FM USMISSION USNATO

TO SECSTATE WASHDC IMMEDIATE 0170

INFO AMEMBASSY MADRID

AMEMBASSY MOSCOW

ALL NATO CAPITALS

S E C R E T SECTION 02 OF 02 USNATO 03008

IMPERATIVE TENSE IN THE DRAFT WHILE STILL RETAINING THE SUBSTANCE OF OUR DESIRED APPROACH. IN PARA 18, FOR EXAMPLE, THE FORMULATION "IT WILL BE IN THE INTEREST OF THE WEST TO ENCOURAGE" IS PREFERABLE TO THE "MUST" AND "SHOULD" FORMULATIONS WHICH APPEAR LATER IN THE PARAGRAPH AND ELSEWHERE THROUGHOUT THE PAPER.

-

(D) WHEREVER POSSIBLE IN EACH OF THE SEVEN SECTIONS, WE SUGGEST STRESSING THE INTER-RELATIONSHIP WITH MILITARY AND DEFENSE CONSIDERATIONS. WE DO NOT WANT TO SKEW THE DRAFT OR INSERT ARTIFICIAL CONSIDERATIONS SIMPLY TO SATISFY THE FRENCH. HOWEVER, WE BELIEVE THE POINT MADE IN THE PAPER'S INTRODUCTION AND AT THE TWO HIGH LEVEL EXPERTS MEETINGS THAT THE INTER-RELATIONSHIP AND INTERACTIONS BETWEEN MILITARY, POLITICAL, ECONOMIC AND SOCIAL FACTORS ARE INCREASING IS A VALID POINT ON ITS OWN MERITS AND COULD

USEFULLY BE STRESSED IN THE INDIVIDUAL SECTIONS TO MEET
PART WAY THE FRENCH POSITION THAT THE STUDY'S IMPLICATIONS
BE CONFINED TO DEFENSE ISSUES.

3. THE POINTS MADE IN PARA 2 ABOVE ARE TACTICAL ONES. WE
SECRET

SECRET

PAGE 02 USNATO 03008 02 OF 02 221415Z

MAY WISH TO INTRODUCE THEM IN THE CURRENT DRAFT (POSSIBLY
POINTS A AND D) OR HOLD THEM IN RESERVE FOR BARGAINING
PURPOSES (POSSIBLY B AND C) BUT IN ANY CASE WE SHOULD BE
AWARE OF THESE CONSIDERATIONS AS THE DRAFT IS REWORKED
PRIOR TO CIRCULATION TO THE ALLIES. BENNETT

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, AGREEMENT DRAFT
Control Number: n/a
Copy: SINGLE
Draft Date: 22 mar 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USNATO03008
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780126-0388
Format: TEL
From: USNATO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780335/aaaabdhx.tel
Line Count: 186
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 69481fbf-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: ONLY
Reference: 78 STATE 72966, 78 USNATO 2832
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 26 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3232476
Secure: OPEN
Status: NATIVE
Subject: ALLIANCE EAST-WEST STUDY: COMMENTS ON DRAFT PART III
TAGS: PORG, NATO
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/69481fbf-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014